

Watchdog of National Finance Guide of National Policies

# **National Assembly Budget Office**

National Assembly Budget Office National Assembly Budget Offic

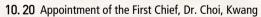


# The National Assembly Budget Office is

a body of experts conducting research, analysis and evaluation on national finances and policies of the Republic of Korea.

# **Contents**

Greetings from the Chief of NABO	0
Introducing NABO	0
Work Scope	1
Notable Achievements	1
Information	2



- 10. 19 Establishment of the National Assembly Budget Office
- 07. 18 Enactment of the National Assembly Budget Office Act 2003







Greetings from the Chief of NABO



#### Greetings from the Chief of NABO

Introducing NABO

Work Scope

Notable Achievements

Information

National Assembly Budget Office

The National Assembly Budget Office (NABO) is an organization that provides scientific research, analysis and evaluation based on non-partisanship and fiscal expertise regarding operation of national finances, such as budget and settlement of accounts, thereby contributing to more effective legislative activities.

Since its establishment in October 2003, NABO has been devoting best efforts to fulfilling its mandate to improve the country's fiscal soundness and strengthen the role of finances in national development as a fiscal institution to support the activities of the legislative body.

We are fully committed to enhance the National Assembly's function in the fiscal policy decision-making process by playing our position as "Watchdog of National Finance" to ensure efficient and sound management of national finances, and as "Guide of National Policies" to set out a vision for our nation.

NABO will do its utmost to assisting the legislative activities of Members of the National Assembly, as representatives of the people, by consolidating its status as a highly recognized and leading institution specializing in fiscal matters, and conducting reliable research, analysis and evaluation through communication with the people.

We thus ask for your continued support for and interest in our future activities.

Thank you.

Chief of the National Assembly Budget Office Republic of Korea Cook, Kyung Bok, Ph.D. 子及片



# Introducing NABO

## **Establishment and Objectives**

The National Assembly Budget Office (NABO) was established in October 2003, pursuant to article 22 (2) of the National Assembly Act and the National Assembly Budget Office Act, as a fiscal institution to support the activities of the legislative body.

NABO aims to enhance the National Assembly's efficiency by keeping the government in check and monitoring its operation with regards to national finances.

### Responsibilities

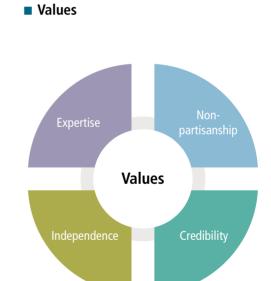
NABO is a body of fiscal experts created to support the assembly members, the main actors of legislative activities, and undertakes the following responsibilities:

- **First**, it conducts research and analysis on budget bills, settlement of accounts, fund operation plans, and settlement of funds.
- **Second**, it carries out cost estimations for bills that require implementation of the budget or funds.
- **Third,** it conducts analyses and produces outlook reports on the operation of national finances and macroeconomic trends.
- Fourth, it conducts analyses and evaluations of major government programs and analyses of medium to long-term fiscal demands.
- **Fifth,** it carries out studies and analyses in response to requests by the National Assembly standing committees and assembly members.



# **General Direction of Management**







# Introducing NABO



# **Organization and Composition**

NABO is composed of three offices, one bureau, and 18 divisions with a total of 125 employees.

# **Budget Analysis Office**

- Research and analysis of budget bills and fund operation plans
- Research and analysis of settlement of accounts and funds
- · Bill cost estimates

#### Program Evaluation Bureau

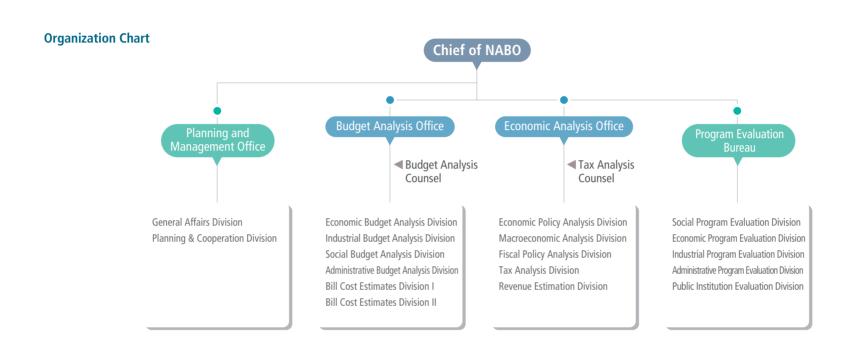
- Objective evaluation on major national programs
- Analysis of the medium to long-term fiscal demands of major programs
- Evaluation on performances of government and public institutions

# **Economic Analysis Office**

- Analysis of economic policies and production of macroeconomic outlook reports
- Analysis of national fiscal management plan, fiscal balance, and national debt
- Analysis of tax policy, production of national tax revenue outlook, and cost estimation on tax bills

#### Planning and Management Office

- Recruiting fiscal experts and human resource management
- Receiving requests for on-demand research and analysis and other administrative work
- Budget compilation and execution, external cooperation and public relations, knowledge and information management



#### **NABO's Panel of Advisers**

NABO operates a Panel of Advisers composed of less than 20 outside fiscal and economic policy experts from the National Assembly, government, research institutions (currently 19 experts).





# Work Scope

# Analysis of Budget Bills and Account Settlements

The national budget for 2014 reaches 355.8 trillion Korean Won (about 338.7 billion U.S. dollars, 25.2% of GDP). The budget is of quite a considerable size, and most of it comes from the hard-earned taxes of our people. In order to ensure that not a single penny is wasted, NABO undertakes thorough analysis of budget bills and account settlements submitted by the government, and, if necessary, it develops counter-proposals.

NABO issues analysis reports in time with the deliberation on budget bills and account settlements by the National Assembly. The following reports are submitted to members of the assembly to be utilized as critical basic data for legislative decisions made by the standing committees and the Special Committee on Budget and Accounts in order to supervise the government and keep its fiscal activities in check.

- Budget Bill Analysis (by Category, by Topic, by Line Ministries)
- Settlement of Accounts (by Category, by Topic, by Line Ministries)
- Gender Sensitive Budget and Accounts
- National Finance of Korea, National Finance of Korea at a Glance
- Task for Improvement of Fiscal Legislation
- Report on Budget Policy / Analysis of Budget Issues
- National Finance Forum
- Briefing on the Budget bill and Settlement of Accounts
- Providing materials for the Subcommittee on Adjustment of Figures and Reviewing of Accounts, etc.



#### NABO Financial Outlook

A financial forecast is a useful tool for reviewing the overall operational direction and sustainability of a nation's finance and evaluating the adequacy of an annual budget.

The National Assembly Budget Office undertakes forecasts on macroeconomics, revenues, expenditures, fiscal balances, and government debts to assist the Members of the National Assembly in considering the government's budget bill at the macroeconomic and aggregate level. The 'NABO Financial Outlook' is an estimate reflecting potential policy changes that may affect revenues and expenditures, while the 'NABO Baseline Financial Outlook' provides a projection under the assumption that current laws are implemented.

The comparison of the 'NABO Financial Outlook' and the 'NABO Baseline Financial Outlook' helps Members to understand the financial implications of potential policy changes and consider the budget bill based upon the knowledge. The 'NABO Financial Outlook' helps to identify differences between estimates in the government's budget bill and the National Fiscal Management Plan and projections made by the National Assembly Budget Office.

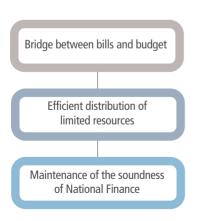
#### **Bill Cost Estimates**

Just as a producer considers the cost before producing goods, the National Assembly, serving as the country's legislative body, considers the cost of a bill when establishing a law.

NABO estimates the annual costs of the following five years after a bill is enacted, and the costs each related party must bear if the bill is passed. The estimation of related costs leads to discussions on how to fund the bill, thereby enabling more in-depth bill deliberation.

The National Assembly made an amendment to the National Assembly Act in February 2014 to provide a more accurate estimate of the financial cost of any legislative bill. The amendment mandates the National Assembly Budget Office to be in full charge of cost estimates and to prepare cost estimates for any revision made in the process of consideration.

By objectively estimating the cost of bills, NABO acts as an effective bridge between legislative bills and the national budget and contributes to the improvement of the country's fiscal stability through efficient distribution of limited national resources.





# Work Scope

# Economic Outlook and Economic & Fiscal Policy Analysis

Just as every household must use its financial resources prudently, the country must also use its resources prudently, and the prudent use of taxes requires national finances to be managed according to changes in economic conditions.

Based on its macroeconomic outlook, NABO estimates tax revenues according to the economic activities of the people, and analyzes the direction for national expenditure. In addition, it reviews the government's fiscal balance and liabilities, and the feasibility of the government's five-year National Fiscal Management Plan, Medium to Long-term Fund Management Plan, and National Liability Management Plan.

Studies are also carried out on major economic policies that affect national finances, namely policies on ageing, potential growth, finances, employment, and industry.

Through a systematic and non-partisan analysis, NABO issues the following reports to support the legislative activities of the standing committees and assembly members so that the National Assembly can effectively exercise its fiscal control of the government.

- Medium to Long-term Economic Outlook
- Tax Revenue Estimation
- Analysis of Tax Reform Plan
- Analysis of the National Fiscal Management Plan
- Analysis of the Medium to Long-term Fund Management Plan
- Analysis of the National Liability Management Plan
- NABO Economic Trends & Issues
- Issue Analysis of major Economic policy, etc.



Notable Achievements

#### **Tax System Analysis**

According to the Korean Constitution, the tax policy, the foundation of a country's finances, must abide by the principle of "no taxation without representation," and it must be determined and implemented after deliberation by the National Assembly, the authoritative body representing the people.

NABO not only conducts research and analysis on major issues in the field of taxation, but also suggests the right direction for medium to long-term tax policies and system developments, not to mention evaluation of tax incentives, so that the tax burden on our people is of an appropriate level and taxpayers' money is not wasted.

# Tax Revenues Estimation

Running a household begins with estimating the household's annual salary. This is similar to running a country. Accurate estimation of tax revenues forms the basis of the national fiscal operation.

Based on its independent microeconomic outlook, NABO estimates tax revenues for the next five years, beginning with the current year. To this end, we are devoted to the development of various estimation techniques to produce more accurate estimations of tax revenues.

Having acquired the right to request the national tax statistics information, NABO strives to derive accurate estimation of tax revenues by utilizing the national tax statistics. In addition, we thoroughly evaluate government tax expenditure statements within a framework, which fits with budget and tax systems.

The estimation of changes in tax revenues according to tax bills proposed by assembly members is another way to support the legislative activities of the National Assembly.



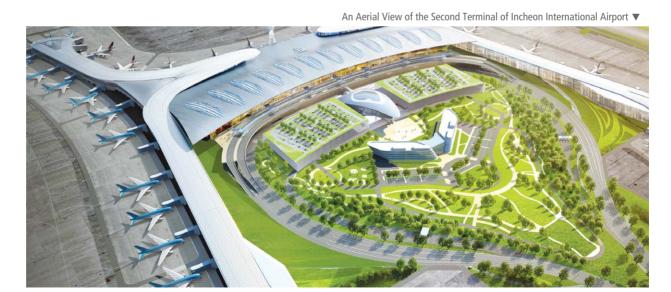
# Work Scope

## National Programs Evaluation & Medium to Long-term Fiscal Demands Analysis

National programs evaluation and medium to long-term fiscal demands analysis are indispensable for effective policy implementation. The financial investment for various policies is entirely dependent upon tax revenue, which is pecuniary burden laid upon people. Thus, the nation, as the agent of people, has an obligation to operate the finance efficiently and transparently.

In this regard, NABO's contribution to the nation, particularly the legislative branch, has been crucial to accomplish its obligation towards people. In particular, NABO makes specific policy recommendations based on the national programs evaluation, and supports budget and account process through analyzing fiscal demands of various programs.

- Evaluation on Government's Major Programs, Multi-ministerial Programs
- Evaluation on Government's Performance Plan and Outcome of Budgetary Programs
- Medium to Long-term Fiscal Demands
- Evaluation of the Expense Limit on Build-Transfer-Lease (BTL) Projects, etc.



Evaluation on Performance and Medium to Long-term Financial Management plan for Public Institutions Public institutions carry out various public works based on not only government's grants but also revenue from contributions, including social insurance, and self-earned income.

NABO conducts an extensive evaluation on major projects and operation of public institutions, as well as analyses on financial stability of the institutions.

- Evaluation on Budget and Account Process of Public Institutions
- Medium to Long-term Financial Management Plan for Public Institutions





# Work Scope

# Request for Research & Analysis and Cost Estimation of Legislation

Committees or Members fill out a request form

The Planning & Management Office Receives and classifies the form

NABO Offices and Bureaus conduct research and analysis

Response is given to requests

NABO conducts tailored research and analysis on national budgets, settlements, and the management of national funds and finance at the request of committees and members. It also prepares the bill cost estimate that is attached to a proposed bill.

#### Request through the National Assembly Legislative Support Website (NALS)

Members can access the National Assembly Legislative Support Website (NALS, http://nals.assembly.go.kr) to submit requests for research and analysis and the cost estimation of legislation.

NALS provides a one-stop platform for the services of the National Assembly's supporting organizations such as National Assembly Secretariat, National Assembly Library, National Assembly Research Service (NARS), and NABO.

#### ■ Request by Fax

The request form can be downloaded from the NABO website and the completed form can be faxed to the Planning & Management Office.











Watchdog of National Finance Guide of National Policies





### **Notable Achievements**

#### **Reports**

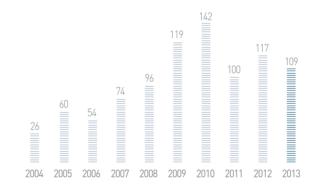
NABO supports legislative activities by providing over 100 analysis and evaluation reports on the issue of budget and account settlement, economic policy, macroeconomic outlook and major government programs.

- Analysis Series for Budget bill and Account Settlement
- Series for Economic Outlook and Fiscal Analysis
- Evaluation Series for Major Government Programs
- Evaluation Series for Performance Plan and Public Institutions
- Issue Analysis
- Analysis for Supplementary Budget Bill, etc.

Moreover, NABO is committed to offer a better understanding of national finance by publishing handbooks and research reports, which explain about a structure of national finance, fiscal system and bill cost estimate, tax system and country note on budget framework, budget program and public institutions.

- National Finance of Korea, National Finance of Korea at a Glance
- Bill Cost Estimate: Principles and Practice, National Finance Act: Understanding and Practice
- Task for Improvement of Fiscal Legislation, Budget Framework of major countries
- Tax System of Major Countries, Handbook of Budget Program
- Handbook of Public Institutions
- Understanding and Issues of Taxation (Income Tax, Corporate Tax, Value added Tax)
- Current Tax Expenditures and Revamping Plans, etc.

#### ♦ Number of Analysis Reports Issued







### **Provision of On-demand Research Reports and Analyses**

As representatives of the people, members of the National Assembly undertake a broad range of legislative activities covering all areas of state affairs. In particular, national economy and national finance are areas that require a high-level of expertise.

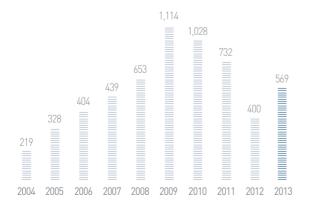
Therefore, extensive data collection and systematic, scientific analysis are essential. Based on the independence and non-partisanship of its fiscal experts, NABO provides timely research reports and analyses on general matters, and contributes to more effective legislative activities.

# **Estimation of Bill Costs and Tax Revenues**

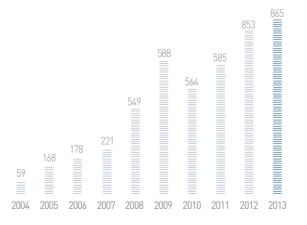
The legislative activities of assembly members have increased in recent times, and this has led to a jump in the number of bill proposals. Accordingly, NABO's work in cost estimation on the bill and tax revision has also increased significantly.

Through professional and accurate estimations, NABO lays the groundwork for effective implementation of budgetary programs thus further contributes to the strengthening of the people's confidence in the National Assembly.

#### ♦ Number of On-demand Research and Analysis Reports



#### ♦ Number of Estimates of Bill Costs and Tax Revenues





#### **Notable Achievements**

#### **External Cooperation**

NABO invites many experts from diverse fields and the general public to host seminars and meetings, such as a debate on national finance and tax policy, on a frequent basis.

Furthermore, NABO maintains an active exchange with the U.S. Congressional Budget Office (CBO), International Monetary Fund (IMF), and major OECD countries in an effort to become a global parliamentary fiscal think tank. It also hosts international forums by inviting prominent overseas scholars and fiscal experts to share the latest information and analysis techniques, while building and reinforcing human networks.

#### ▼ 2014 Budget Bill Forum



#### ■ International Cooperation

NABO has been successfully disseminating its experience as well as analysis and evaluation techniques accumulated over the years of carrying out its work by actively attending in international conferences including the one held by the OECD, making the organization widely regarded as an exemplary case of a parliamentary fiscal institution.

- The 1st Meeting of OECD Parliamentary Budget Officials (Rome, Italy 2009)
- The 5th Seminar of the Inter-American Development Forum, on an invitation from the Inter-American Development Bank (IDB) (Punta Cana, Dominican Republic 2009)
- The 2nd Meeting of OECD Parliamentary Budget Officials (Bern, Switzerland 2010)
- The 4th Meeting of OECD Parliamentary Budget Officials (Paris, France 2012)
- The 5th Meeting of OECD Parliamentary Budget Officials and Independent Fiscal Institutions (Ottawa, Canada 2013)
- The 6th Meeting of OECD Parliamentary Budget Officials and Independent Fiscal Institutions (Jerusalem, Israel 2014)

▼ The 5th Meeting of OECD Parliamentary Budget Officials and Independent Fiscal Institutions



Work Scope

**Notable Achievements** 

#### ■ International Forums and International Experts Meetings

NABO invited experts in the fiscal and economic fields from many countries: International Monetary Fund (IMF), Organization for Economic Cooperation and Development (OECD), Congressional Budget Office (CBO), Parliamentary Budget Officer (PBO), Brookings Institution, University of Maryland (U.S.) and Daito Bunka University (Japan) to host the following international forums with the topic of "The Role of Legislature in Budget Process," "Economic Policy after Financial Crisis" and "Fiscal Soundness."

- The External Rebalancing Between the U.S. and Asia After the Financial Crisis (November 2009)
- The Role of the Legislature in Budget Process: An International Perspective (December 2010)
- The Recent Fiscal Reform of Japan (February 2012)
- The Role of CBO in Parliamentary Budget Process and Advice for NABO (October 2012)
- The Role and Development Direction of the Parliamentary Fiscal Institution for Fiscal Soundness (October 2013)
- Observation on the Management of Sovereign Wealth Funds (January 2014)

#### ▼ International Fiscal Forum 2013



#### ■ Visits by Overseas Parliamentary Delegations

Overseas parliamentary delegations have visited to benchmark NABO regarding the establishment of a budget policy support organization within the parliament and to study the role and function of NABO.

- The South African Delegation, led by Max Sisulu, Speaker of the National Assembly of South Africa (January 2011)
- The Australian Political Exchange Council Delegation, led by David Bushby
- Budget Officials from Vietnam, Indonesia, Pakistan, the Philippines, and Panama (2012)
- IMF Annual Consultation (2010–2012)
- The Mongolian State Budget Standing Committee, led by Tserenpil Davaasuren (January 2013)
- Central Institute for Economic Management from Vietnam, led by Le Xuan Ba (September 2013)
- Kuwait Knowledge Sharing Program Delegation, led by Reyadh Y. Faras (December 2013)

#### ▼ Central Institute for Economic Management (Vietnam) Visiting NABO





# **Homepage and Application Service**

NABO operates both Korean and English websites through PC and Mobile, and the NABO application (iOS or Android) provides major fiscal information and statistics as well as reports.

- Korean Homepage http://www.nabo.go.kr
- English Homepage http://korea.nabo.go.kr
- Mobile Homepage http:/m.nabo.go.kr

#### Visitors can access the following information through the NABO website:

- Downloadable summaries of the latest reports
- Major schedules and press articles
- Information on the organization and responsibilities
- Employment notices
- Real time alert on report release and recruiting news
- Add to favorite menu
- Statistics on National Finance







# **Contact Us**

			TEL +82-2			
Departments		Outside line (2070)	Internal line (788)	FAX (788)	Room no.	
Office of Chief		3001	3761	3783	507	
Planning & Management Office	Director for Planning & Management	3005	3763	3784	506	
	General Affairs Division	3020	3764	3784	501	
	Planning & Cooperation Division	3028	3765	4686	503	
	Information Services Room		4622	4686	304	
Budget Analysis Office	Director of Budget Analysis	3006	3767	4688	409	
	Budget Analysis Counsel	3007	3768	4688	408	
	Economic Budget Analysis Division	3039	3769	4688	407	
	Industrial Budget Analysis Division	3045	3770	4689	402	
	Social Budget Analysis Division	3052	3771	4690	401	
	Administrative Budget Analysis Division	3060	3772	4691	403	
	Bill Cost Estimate Division I	3066	3773	4692	410	
	Bill Cost Estimate Division II	3035	3766	4743	405	
Economic Analysis Office	Director of Economic Analysis	3008	3774	4693	414	
	Tax Analysis Counsel	3027	4830	4693	418	
	Economic Policy Analysis Division	3078	3776	4693	413	
	Macro Economic Analysis Division	3073	3775	4694	509	
	Fiscal Policy Analysis Division	3101	3777	4695	508	
	Tax Analysis Division	3107	3778	4696	412	
	Revenue Estimation Division	3015	4744	4748	411	
Program Evaluation Bureau	Director of Program Evaluation	3009	3779	4697	415	
	Social Program Evaluation Division	3127	3782	4699	416	
	Industrial Program Evaluation Division	3120	3781	4698	421	
	Economic Program Evaluation Division	3014	3780	4697	420	
	Administrative Program Evaluation Division	3016	4749	4754	419	
	Public Institution Evaluation Division	3125	4834	4840	504	

# **Visit NABO**

